

Promising Practices for Collaboration on State and Local Opioid Settlement Spending

June 26, 2024



NATIONAL ACADEMY
FOR STATE HEALTH POLICY



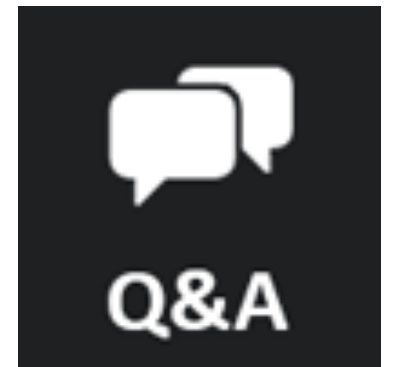
Foundation *for*
Opioid Response
Efforts

Agenda

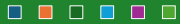
- 1. About NASHP**
- 2. About NACo**
- 3. Opioid Settlements: Why is state-local collaboration important?**
- 4. State Spotlights**
 - North Carolina
 - Colorado
- 5. Discussion**

Webinar Logistics

- Use the Q&A function at the bottom of your screen to enter your questions and comments throughout the presentations
- We will address questions and comments after the presentations during the discussion section
- The slides and webinar recording will be posted after the webinar on the NASHP website (nashp.org)



About NASHP



The National Academy for State Health Policy (NASHP) is a not-for-profit nonpartisan organization committed to developing and advancing state health policy innovations and solutions.

NASHP provides a unique forum for the productive exchange of strategies across state government, including the executive and legislative branches.



- To improve the health and well-being of all people across every state.
- To be of, by, and for all states by providing nonpartisan support for the development of policies that promote and sustain healthy people and communities, advance high quality and affordable health care, and address health equity.

NASHP's State Opioid Settlement Resources

- **NASHP's State Opioid Settlement Spending Tracker** provides up-to-date info on publicly announced state funding decisions, priorities, and administrative approaches
- **State-by-state overviews** provide additional detail on each state's spending progress and priorities, and additional information on settlement-related laws, agreements, reports, and dashboards
- NASHP's **State Opioid Settlement Learning Network** provides a forum for state leaders to share strategies, best practices and challenges for administering settlements

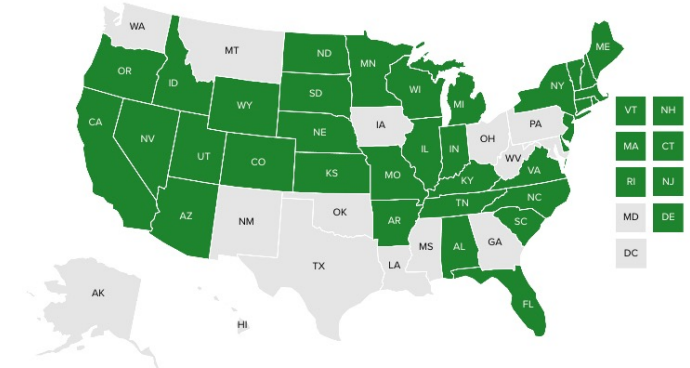
Map

States are in different places in the settlement decision-making process. While NASHP is not tracking expenditures made at the county or local level, the "Announced Awards" and "Published Recommendations" maps show a snapshot of which state agencies or statewide opioid abatement funds that have publicly-available information about settlement spending. The "Spending Authority" map details which body (i.e. state, local, abatement fund, or split) receives and delegates the majority of settlement funding. For details on the definitions used to categorize each map, see the definition box below.

Definitions

Announced Awards

● Awarded settlement funding (35 states) ○ No publicly available information (15 states and DC)



Use the search box to filter information

State	Funding Allocated through National Settlement	State Settlement Website or Dashboard	Legislation	Spending Plans and Agreements	Disbursement of Statewide Funding	State and Political Subdivisions Split	Role of Advisory Committees
Alabama	Non-participant in national settlement. Awarded \$72.3 million from J&J and \$41 million from McKesson.	Alabama Opioid Overdose and Addiction Council	HR 204: Creating the Oversight Commission on Alabama Opioid Settlement Funds	Executive Order 708	The state legislature appropriates settlement funds annually and can use the recommendations of the Oversight Commission on Alabama Opioid Settlement Funds and the Alabama Overdose and Addiction Council, which was established prior to these settlements.	50% state, 50% political subdivisions	The Oversight Commission on Alabama Opioid Settlement Funds develops a statewide plan for the investment and use of opioid settlement funds and reviews expenditures.
Alaska	\$58 million		SB 133: An act establishing the Alaska Opioid Settlement Fund	Administrative Order 324	Currently, the Department of Health is responsible for the distribution and management of the state share of settlement funding to support efforts statewide. The Department is advised by the Opioid Settlement Steering Committee, developed from recommendations from the Governor's Advisory Council on Opioid Remediation, and co-chaired by the Director of Public Health and the Director of Behavioral Health.	15% state, 70% Abatement Account Fund, 15% political subdivisions	The Governor's Advisory Council on Opioid Remediation made the initial recommendations to the Department of Health. Following those, the Opioid Settlement Steering Committee will provide recommendations to the Division of Public Health.





**Stronger Counties.
Stronger America.**

About NACo's Opioid Solutions Center

NACo's Opioid Solutions Center empowers local leaders to invest resources in effective prevention, treatment, harm reduction and recovery practices that save lives and address the underlying causes of substance use disorders.

Resources for Getting Started

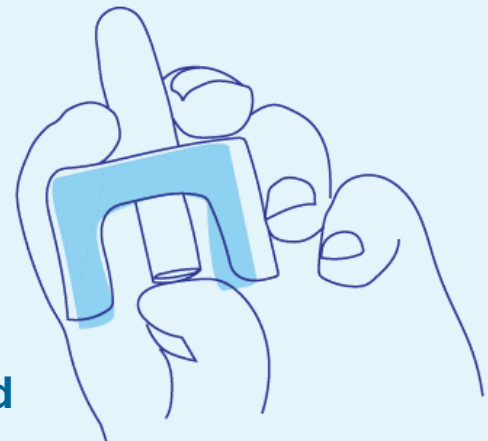
Custom guidance to help counties get started as stewards of opioid settlement funds.

Resources for Decision Making

A series of research briefs to help counties assess and prioritize eligible expenditures.

Peer Learning Opportunities

Case studies and convenings to facilitate knowledge sharing across state lines.



Maximizing the Impact of Settlement Dollars

National context for opioid settlements:

- An estimated **\$55 billion** expected to be awarded to states, localities, and tribes
- Legacy of the tobacco settlements: expectation that funds are spent **quickly, transparently, and well**
- At least 50% of funding distributed at the county or city level

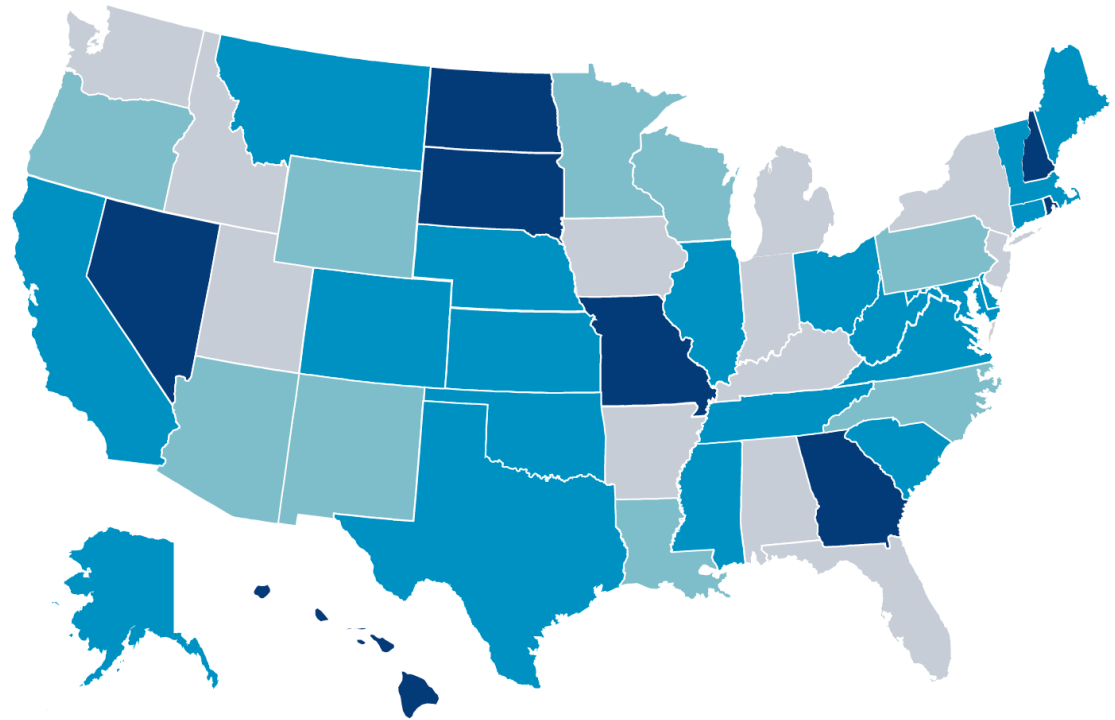


Big picture opportunities for use of settlement dollars

- Invest in sustainable future addiction infrastructure
- Think strategically about alignment and sustainability across opioid funding streams
- Address gaps in the continuum of care
- Flexible funding can pay for things that federal funding cannot

Why is it important for states and counties to collaborate on settlement spending?

Primary Approaches for Statewide Distribution of Settlement Dollars



State-Controlled

More than 50 percent of funds controlled by state

Fund-Controlled

More than 50 percent of funds controlled by statewide abatement fund

Locally-Controlled

More than 50 percent of funds controlled by counties and/or cities

Split

No institution controls more than 50 percent of funds

Benefits of state-local collaboration:

- Avoid duplication and waste
- Ability to identify gaps and target funding to communities in need
- Foster regional collaboration and alignment of resources
- Share resources, expertise, and learnings
- Promote public transparency and trust

New Resource on State Local Collaboration

Learn about how state and local officials across diverse state settings work together to make smarter spending decisions



Promising Practices for Collaboration on State and Local Opioid Settlement Spending

Case Studies from Colorado, Indiana, Minnesota, North Carolina and Virginia



Speakers



Steven Mange

Senior Policy &
Strategy Council,
North Carolina
Department of
Justice



Nidhi Sachdeva

Director of
Strategic Health &
Opioid Initiatives,
North Carolina
Association of
County
Commissioners



Jamie Feld

Director of Opioid
Response,
Colorado Attorney
General's Office

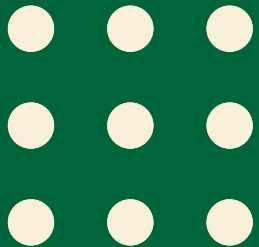


**Wendy Buxton-
Andrade**

Commissioner,
Prowers County,
Colorado



North Carolina Association
of County Commissioners



NC Opioid Settlements

NASHP-NACo State-Local Collaborations Webinar

June 26, 2024



North Carolina Association
of County Commissioners

Welcome and Thanks!

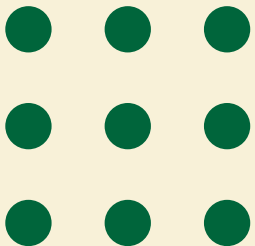


Steven Mange, JD

Director of Policy and Legislative Affairs
NC Department of Justice

Nidhi Sachdeva, MPH

Director of Strategic Health and Opioid Initiatives
NC Association of County Commissioners





NC DEPARTMENT OF
HEALTH AND HUMAN SERVICES
Division of Public Health





Resources for NC



• Funds

- National = \$50B
- North Carolina:

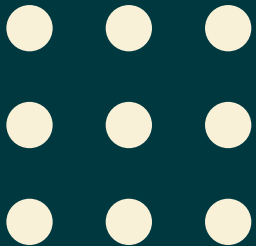
\$750M
(1st Wave)



\$650M
(2nd Wave)

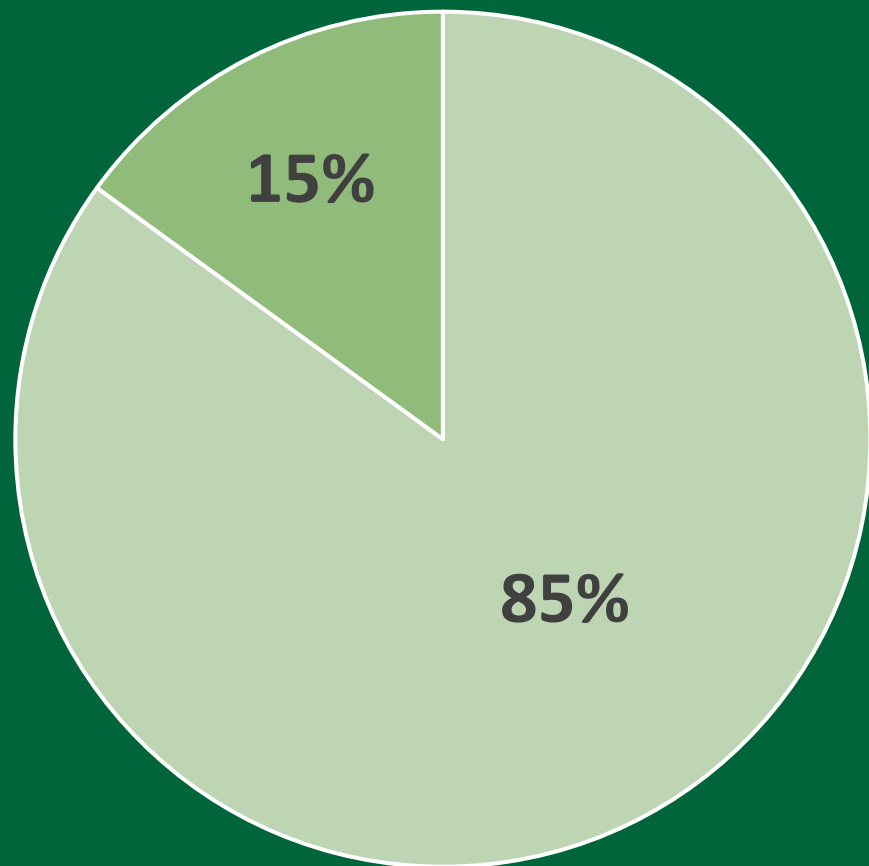


\$1.4B
over 18 years





NC Opioid Settlement Allocation



- 85% goes to Local Governments listed in the NC MOA
- 15% will go to the State of NC



North Carolina Association of County Commissioners

NC Payment Schedule

ncopioidsettlement.org/data-dashboards/payment-schedule

North Carolina Opioid Settlements

Welcome to CORE-NC: Community Opioid Resources Engine for North Carolina

[Home](#) [About the Settlements](#) [Resources](#) [Data Dashboards](#) [Partners](#)

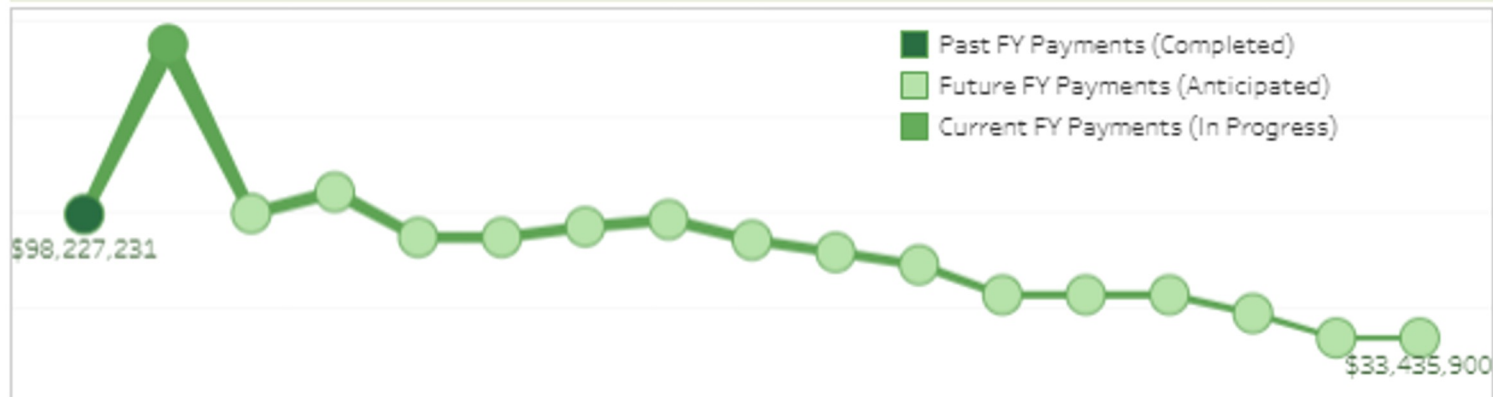
Data Dashboard – NC Payment Schedule

NC State & Local Governments (Total)

18 Year Payment to NC State & Local Governments (Total) during 2022-2038:

\$1,369,517,085

Payments Over Time - NC State & Local Governments (Total)





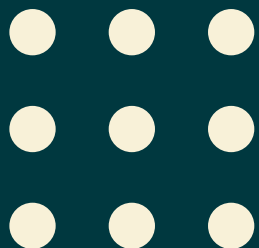
North Carolina Association
of County Commissioners

NC MOA



MOA Includes Five Broad Requirements

1. Establish and use a special revenue fund
2. Authorize spending ahead of time
3. Understand and follow Option A and Option B
4. Follow all reporting requirements
5. Hold annual public meeting





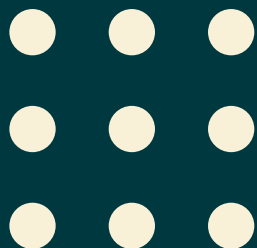
North Carolina Association
of County Commissioners

NC MOA



MOA Includes Five Broad Requirements

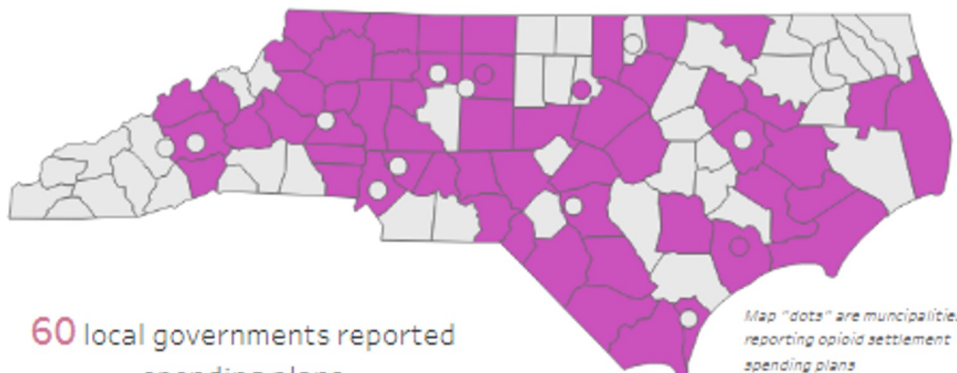
1. Establish and use a special revenue fund
- 2. Authorize spending ahead of time**
3. Understand and follow Option A and Option B
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5. Hold annual public meeting





Local Spending Plans

Which local governments have reported plans to spend opioid settlement funds?

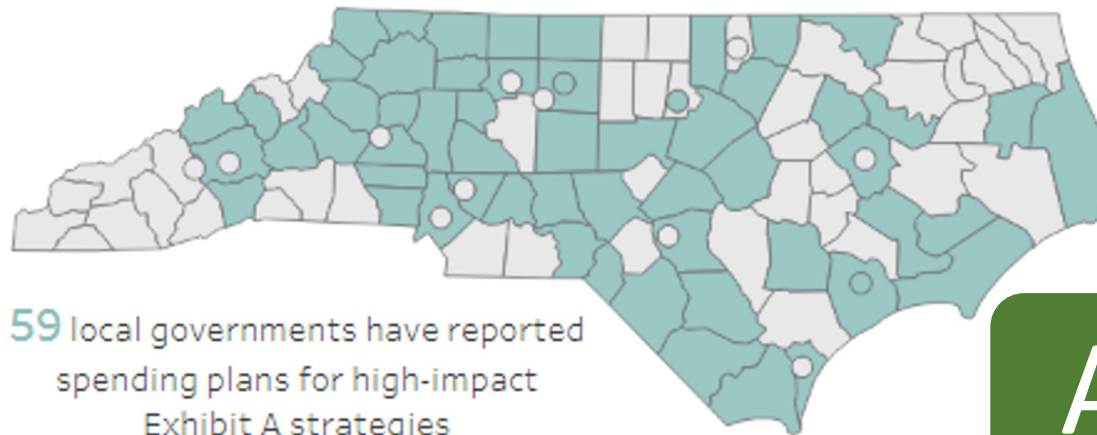


Which local governments have reported plans to fund strategies in Exhibit A?

Exhibit A strategies are high-impact strategies to address the opioid overdose epidemic.

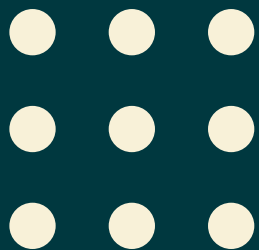


Download the Exhibit A strategy list from [www.ncac.com](#)



Local Spending Plans

(as of March 15, 2024)





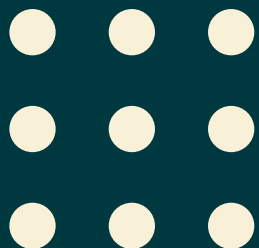
North Carolina Association
of County Commissioners

NC MOA



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North Carolina Association
of County Commissioners

NC MOA

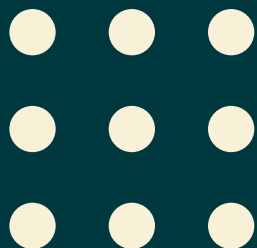
4. Follow All Reporting Requirements

REPORT	TIMING
Spending Authorization Report(s)	Due within 90 days of adopting resolution(s)
Annual Financial Report	Due within 90 days of end of fiscal year (9/27)
Annual Impact Report	Due within 90 days of end of fiscal year (9/27)
Option B Report and Recommendations (R&R)	Only required for Option B / not required for Option A Due within 90 days of presentation to local governing body

Transparency and Accountability

SEE 'Reporting Requirements Memo' at DOJ MOA Resource Center

ncopioidsettlement.org/reporting





Required Reports > Dashboards

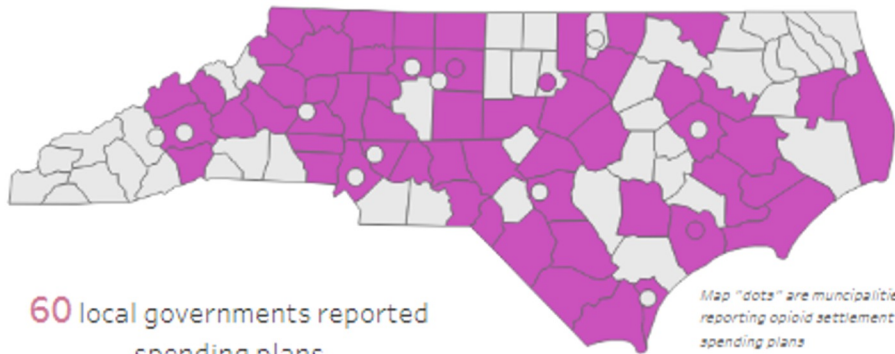


Local Spending Report Data

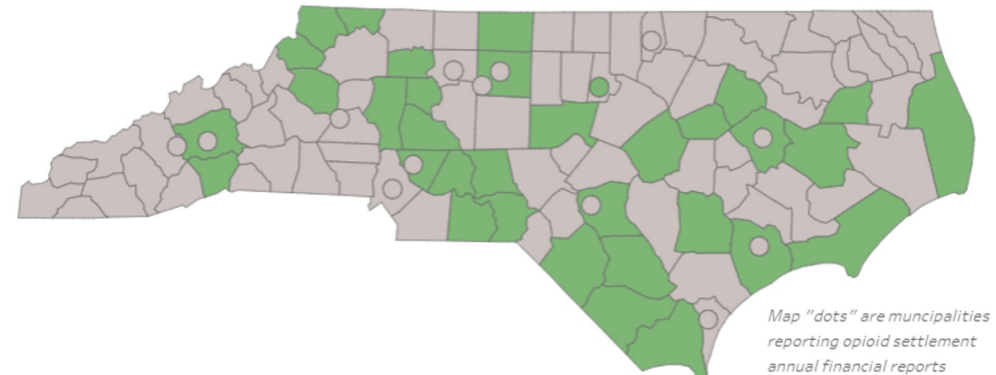
Annual Financial Report Data

Local Spending Plans

Which local governments have reported plans to spend opioid settlement funds?



These **34 local governments** spent **\$2,670,915** in opioid settlement funds across **17** Exhibit A Strategies and Exhibit B Categories from July 2022 to June 2023.



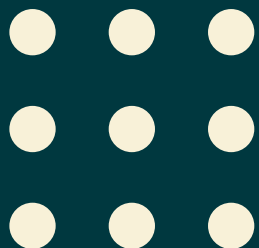


North Carolina Association
of County Commissioners

Opioid Settlement Technical Assistance Team

Goals

- Improve the health of NC counties
- Support local governments in utilizing opioid settlement funds to maximize resources and impact through technical assistance, outreach and training, and collaboration.

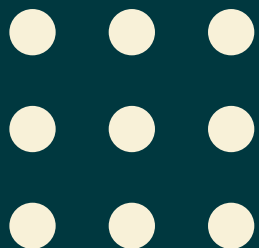




North Carolina Association
of County Commissioners

Supportive TA Services

- **Collaboration and Connections**
 - Connections to technical experts
 - Cross-local government collaborations
- **Strategic action planning**
 - NC MOA consultation/translation
 - Categorization of eligible strategies
- **Program implementation and evaluation support**
 - Education and training
 - Consultation and coaching
 - Outreach
 - Evaluation and data reporting





North Carolina Association
of County Commissioners

Resources



- **Community Opioid Resources Engine (CORE-NC)**

ncopioidsettlement.org | ✉ opioidsettlement@unc.edu

- **NC Department of Justice**

morepowerfulinc.org/opioid-settlements | ✉ opioidsettlement@ncdoj.gov

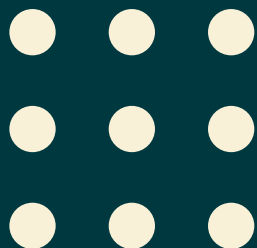
- **NC Association of County Commissioners**


ncacc.org/opioidsettlement | ✉ opioidsettlement@ncacc.org

- **NC DHHS**

ncdhhs.gov/opioid-and-substance-use-action-plan-data-dashboard |

✉ opioidsettlement@dhhs.nc.gov





Save the Date!

NC Summit on Reducing Overdose

**March 18-20, 2025
in Wake County**
www.ncacc.org/ncsoro



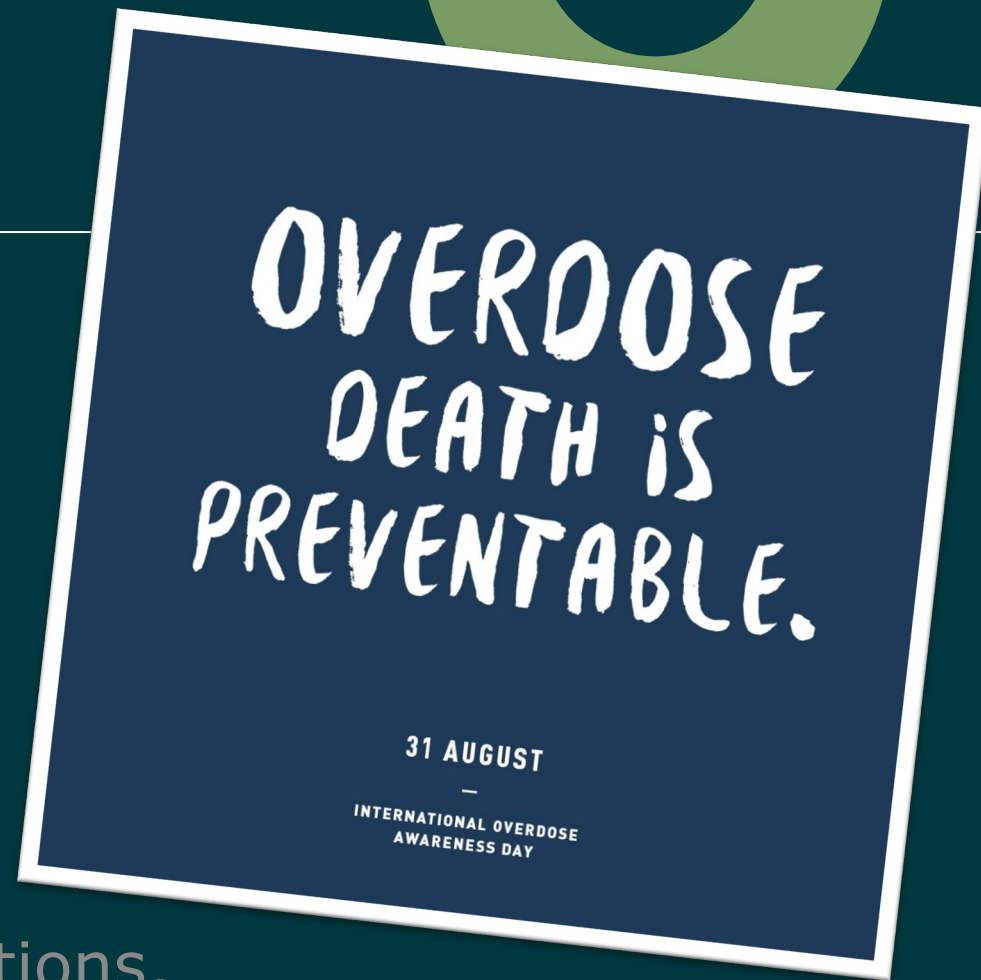
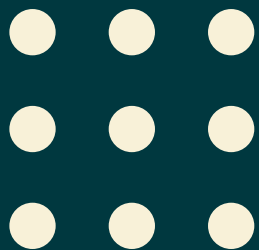
North Carolina
Association of
County Commissioners



North Carolina Association
of County Commissioners

Thank you!

Questions and curiosities, clarifications,
comments, complaints or celebrations?



Promising Practices for Collaboration on State and Local Opioid Settlement Spending in Colorado

Commissioner Wendy Buxton-Andrade
Prowers County Commissioner
Opioid Crisis Recovery Funds Advisory Committee Member

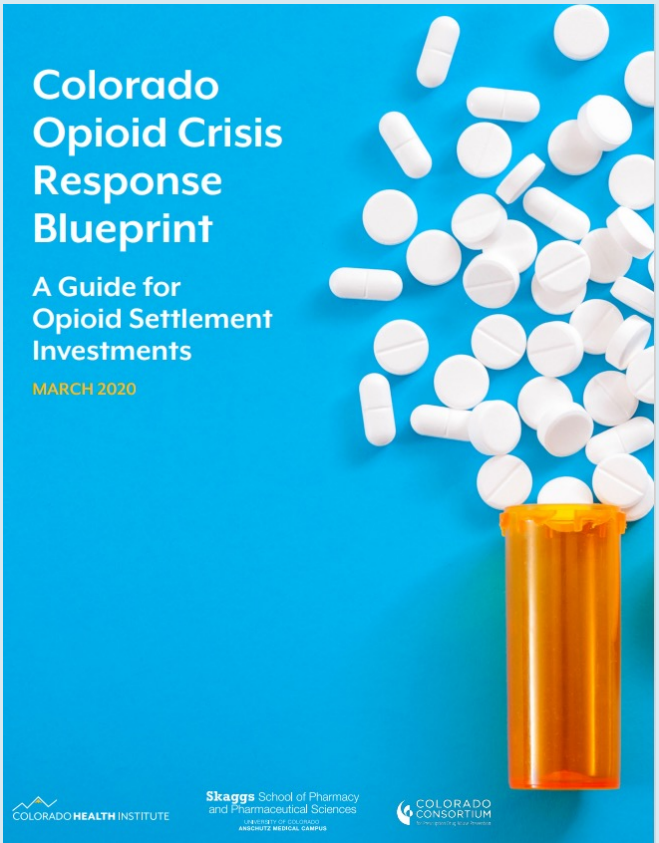
Jamie Feld, MPH
Director of Opioid Response
Colorado Attorney General's Office



Building the Coalition



Our state framework represents what works in Colorado - Local control with state support



Opioid Settlement Funds - Allowable Uses Areas



Categories for Approved Uses as found in Exhibit E of the National Settlements

Colorado Opioid Memorandum of Understanding (MOU)



Why did we need an MOU?

64 Counties and 248 Municipalities

Sets Distribution Structure

- Multi-District Litigation - ~35 CO local governments
- Put Colorado in best position to receive maximum Opioid Settlement Funds
- Ensure proper expenditure of Opioid Settlement Funds
- Encourage collaboration



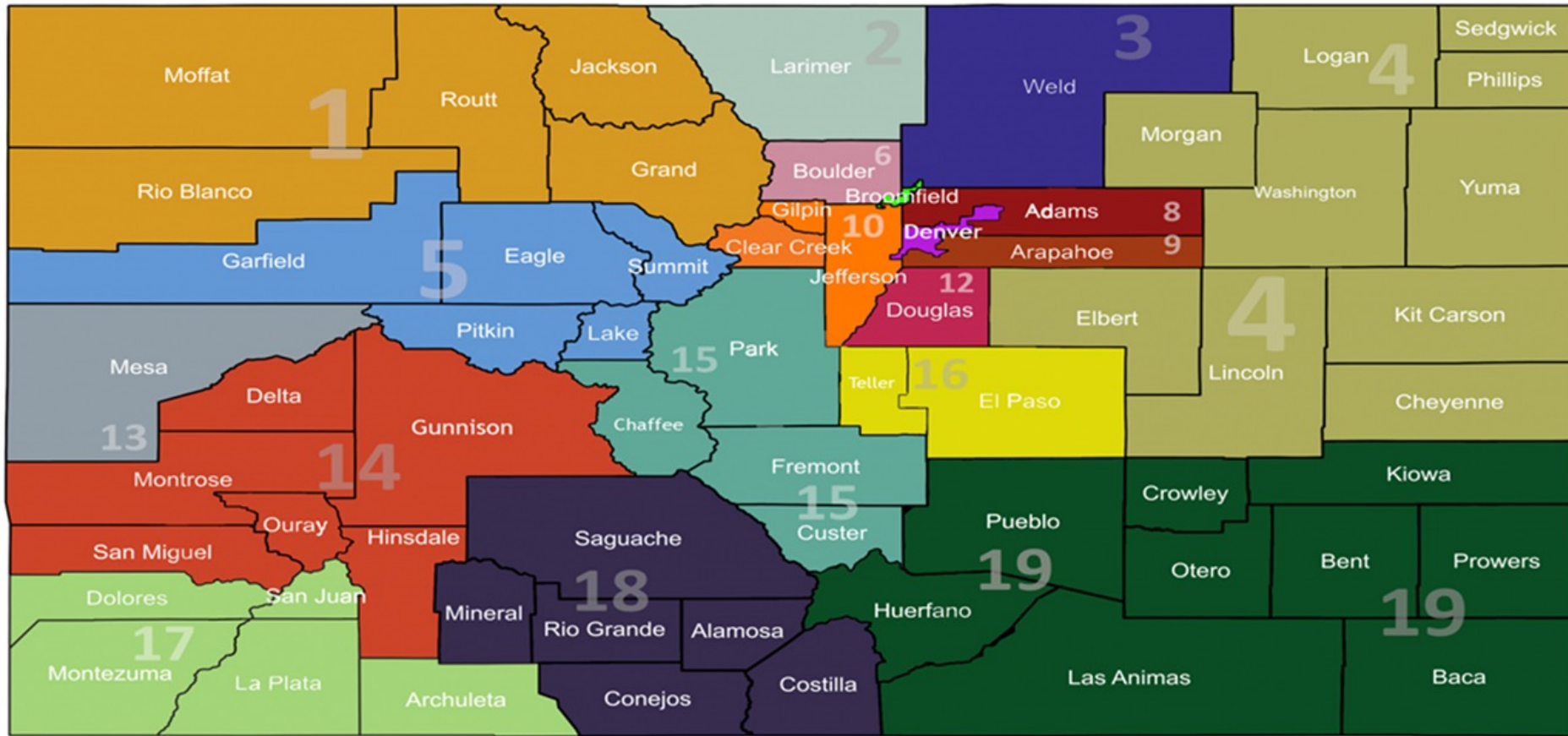
Distributes funds across 4 “Shares”

- 60% to Regions
- 20% to Local Governments
- 10% to Infrastructure
- 10% to the State



Colorado Opioid Settlement Regions

Regions for the distribution of opioid settlement funds



Region 1	Region 5	Region 9	Region 13	Region 17
Region 2	Region 6	Region 10	Region 14	Region 18
Region 3	Region 7 (Broomfield)	Region 11 (Denver)	Region 15	Region 19
Region 4	Region 8	Region 12	Region 16	

Combating the Colorado opioid crisis:

Investing settlement dollars in communities for addiction treatment, recovery, prevention, and education.

\$385 million



\$150 million



\$70 million



\$40 million



\$90 million



\$10 million



\$11.7 million



—

Sharing Resources, Expertise, Learning Across Regions



Opioid Abatement Conference Held Annually



3rd Year of Colorado Opioid Abatement Conference

- Over 200 attendees in person with 31 elected officials
- All 19 regional councils represented
- National, state and local leaders, prevention, treatment etc. Highlights individuals with lived experience
- Alternates rural and urban locations to ensure geographic diversity





**Partnership
between locals,
regions & state**

Principles Coalition Announces
Inaugural Winners of Award for
Excellence in the Application of
the Opioid Litigation Principles



Opioid Response Resources:

<https://coag.gov/opioid-response-resources/>

[Home](#) > [Opioid response resources](#)

Opioid response resources

Community resources

> Go here if you need help or looking for treatment:

Get Help

Call 1-844-493-TALK

Text TALK to 38255

OwnPath: [Online Treatment Locator](#)

[IMatter](#): Free therapy for all Colorado youth

^ Go here if you or a family member or friend of someone struggling with opioid use disorder:

^ Go here if you are a family member or friend and would like to get more involved:

^ Go here to hear more about Coloradans stories of recovery from substance use disorder:

^ Go here to learn about opioid use disorder, treatment and naloxone:

^ Latest news and updates:

^ Fentanyl awareness

Regional council and local government resources

> Go here to learn about the opioid settlement framework:



LiftheLabel.org

Aligning Settlement Funding to Address Common Priorities



Opioid Settlement Funds – Allowable Uses Areas



**Categories for Approved Uses as found in Exhibit E of
the National Settlements**

Colorado Opioid Abatement Council



2024 Recommendations and Guiding Principles for the Use & Management of Opioid Settlement Funds from COAC

The following recommendations provided are adapted from the Principles to provide further guidance on how to maximize the impact of opioid settlement funds.

Spend the Money to Save Lives

- Invest in forward-looking opioid abatement strategies
- Add to or expand effective programming rather than supplanting existing funds
- Identify appropriate staffing and operational tools for management of funds

Use Evidence for Overdose Prevention & Improved Health Outcomes

- Utilize community needs assessments to develop a cohesive strategic plan
- Implement evidence-based, evidence-informed or practice-based approaches
- Invest in community-led and community-based efforts
- Partner with local and state-initiated data efforts

Invest in Cost-Effective Interventions Along Substance Use Continuum

- Invest in categories of prevention, harm reduction, treatment, and recovery
- Review core strategies as identified by national settlements
- Utilize available technical assistance programming and expertise from COAC

Focus on Equity

- Incorporate the voice of affected individuals into opioid fund decision making and management
- Address structural inequities to improve outcomes and reduce stigma for those impacted by the opioid crisis
- Incorporate an intersectional approach to health equity

Develop A Fair & Transparent Process for Spending Funding

- Establish strong controls for accounting of opioid settlement funds
- Adopt records management & retention policies
- Establish transparent council operating policies, procedures, & practices
- Use accrued interest on opioid funds for Approved Purposes

Developing Mechanisms for Ongoing Coordination and Communication



Regional and state councils communicate through monthly virtual calls



A screenshot of a virtual meeting. The main content area has a white background with a blue horizontal bar. The title "Local Governments, Regions, and the Development of the Colorado MOU" is centered at the top in blue. Below the title are two circular portraits of speakers. The first is Lesley Dahlkemper, Jefferson County Commissioner, with her title and council information below. The second is Terry Hofmeister, Phillips County Commissioner, with his title and council information below. On the right side, there is a vertical grid of smaller video thumbnails showing other participants.



Lesley Dahlkemper
Jefferson County Commissioner

Gateway to the Rockies Opioid Council (Region 10)
Jefferson, Clear Creek, and Gilpin



Terry Hofmeister
Phillips County Commissioner

Region 4 Opioid Council
Cheyenne, Elbert, Lincoln, Logan, Kit Carson, Morgan, Phillips, Sedgwick,

Braiding Funding



Promoting Transparency of Funding Decisions



Regional Page Updates - <https://coag.gov/opioids/dashboard/>



Settlement Distributions

Regional Funds

Local Government

State Share and Infrastructure

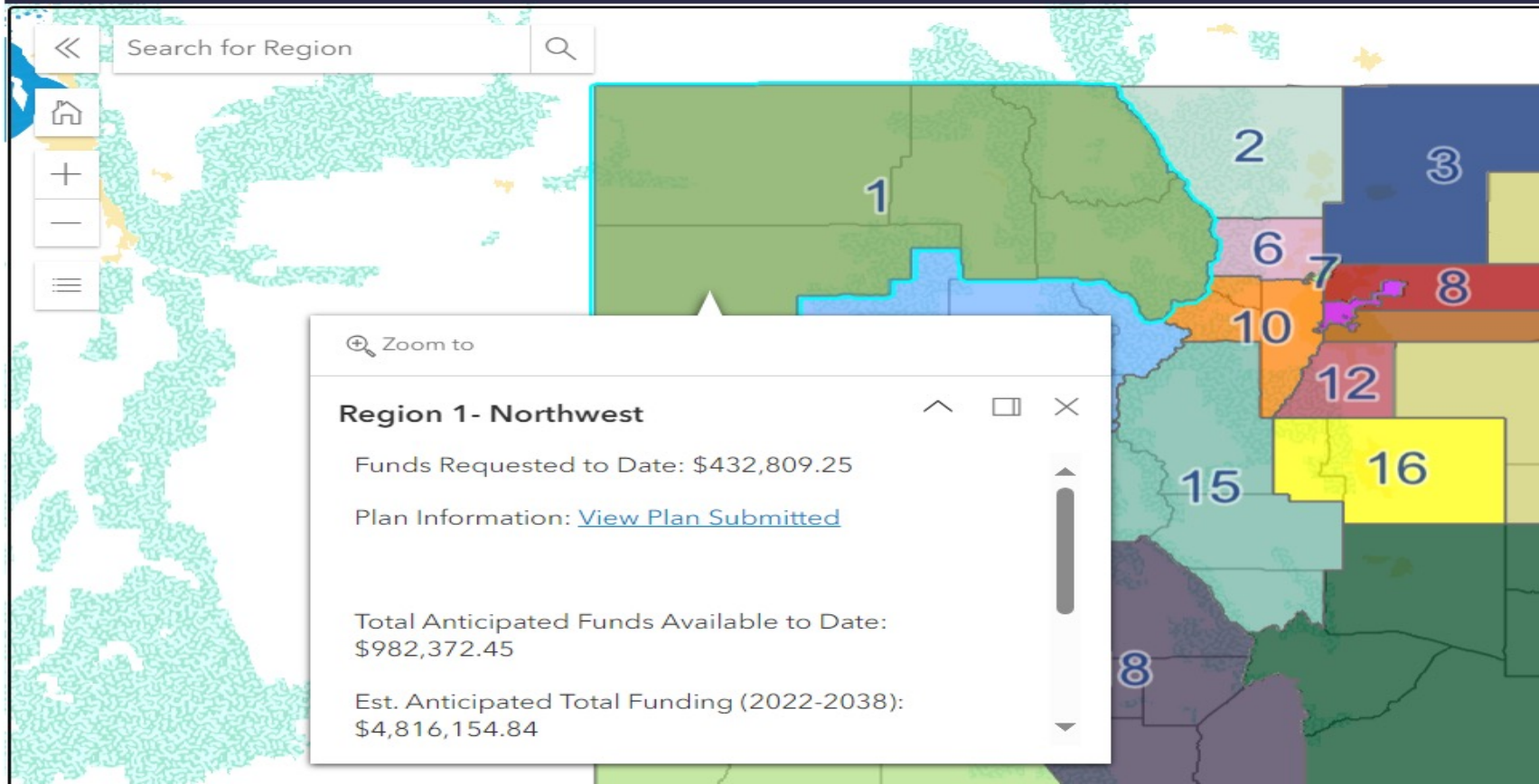
About



Click below to explore how the Opioid Settlement Funds will be distributed to the Colorado 19 Regions.

* Estimates reflect projected 2023 allocations from the Allergan, CVS, Distributors, Johnson & Johnson, Mallinckrodt, McKinsey, Teva, Walgreens, and Walmart Settlements. These estimates may need to be adjusted based on Local Governments that elect to receive funds directly or redirect funds to their respective Region(s) in 2023.

Regional Opioid Settlement Funds Distribution Data



Upcoming Meetings

All meetings are virtual only unless otherwise indicated.

- [Click here for Colorado Opioid Abatement \(COAC\) Meetings](#)
- [Click here for COAC Administrative Committee Meetings](#)
- [Click here for COAC Review Committee Meetings](#)
- [Click here for COAC Assistance Committee Meetings](#)

All meetings are open to the public. The COAC believes in the importance of public input and welcomes feedback from the public, particularly individuals with lived experience. Public comment can be sent to coac@coag.gov during periods outside of meetings.

Regional Page Updates - <https://coag.gov/opioids/dashboard/>

Planned Expenditures by Region

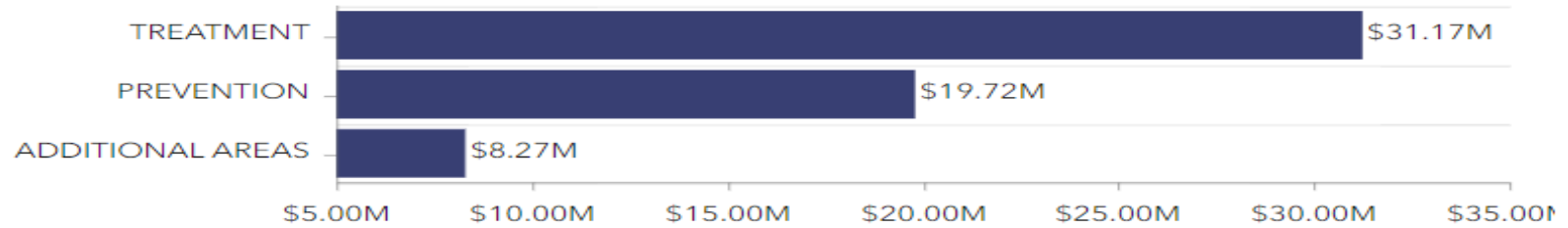


Filter Data by Region(s)
No category selected

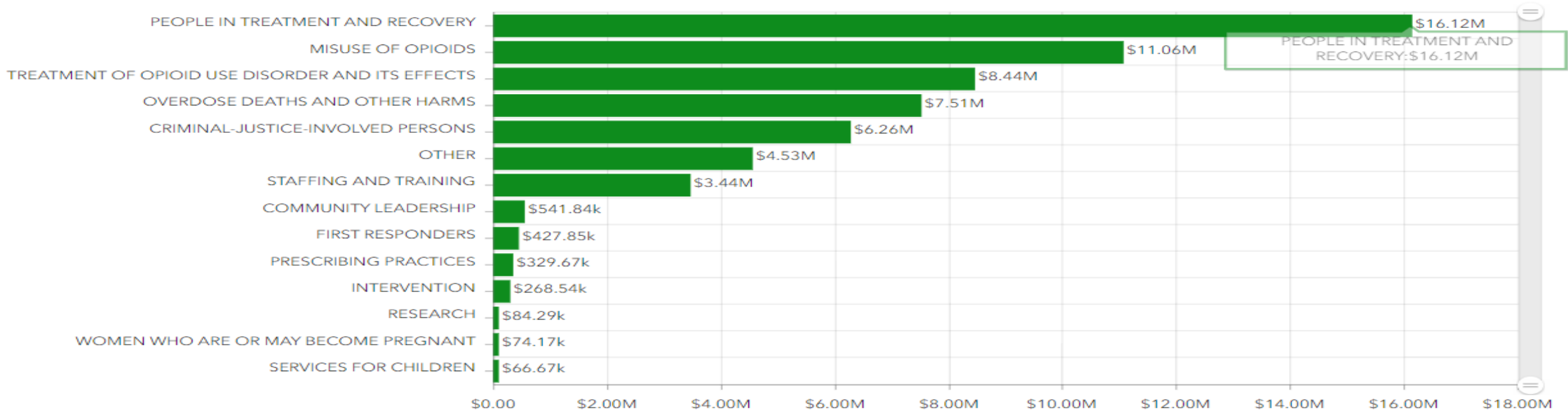
\$59.16M

Total Planned Expenditures

Planned Expenditures by Category



Planned Expenditures by Sub-Category



Region	Category	Sub-Category	Approved Use	Amount
REGION 2 - LARIMER	PREVENTION	MISUSE OF OPIOIDS	PREVENTION - GENERAL	\$411,740.00



[What We Do](#) [Who We Are](#) [Providers](#) [Resources](#) [News](#)

Southeast Colorado Opioid Region 19

Addressing education, prevention, treatment, recovery services, harm prevention and criminal justice related to the opioid epidemic.

[Who We Are](#)

I am struggling with substance misuse and need help.

[View Resources](#)

I am a provider and need funding for services.

[View RFPs](#)

Questions?

Please don't hesitate to reach out if we can be of any assistance, we're here to help!

Other Resources

[Colorado Opioid Abatement Council Webpage](#)

[Colorado Memorandum of Understanding](#)

State Settlement Dashboard
<https://coag.gov/opioids/dashboard/>

Opioid Response Unit Webpage
<https://coag.gov/opioids/>

Opioid Response Unit: Opioids@coag.gov



Thank You!

NASHP's Opioid Policy Center featured resources:

- [State Strategies for Preventing Substance Use and Overdose Among Youth and Adolescents](#)
- [Engaging People with Lived Experience in Opioid Settlement Decision-Making](#)
- [Building a Prevention Infrastructure to Address Substance Use: Connecticut's Approach](#)
- [State Strategies for Preventing Substance Use and Overdose Among Youth and Adolescents](#)



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FOR STATE HEALTH POLICY

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@NASHPhealth



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Academy for State
Health Policy